

## Message Text

SECRET

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ACTION PM-05

INFO OCT-01 EA-10 ISO-00 COME-00 L-03 H-01 CIAE-00  
INR-10 NSAE-00 OMB-01 TRSE-00 EB-08 AID-05 ACDA-12  
ICAE-00 HA-05 SSO-00 INRE-00 NSCE-00 /061 W  
-----088121 270944Z /17

O R 270840Z JUL 78  
FM AMEMBASSY JAKARTA  
TO SECSTATE WASHDC IMMEDIATE 448  
INFO CINCPAC HONOLULU HI  
SECDEF/DSAA WASHDC  
CSA  
CNO  
CSAF  
CMC

S E C R E T JAKARTA 10151

E.O. 11652: GDS  
TAGS: MASS, MPOL, ID  
SUBJECT: ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

REF: (A) STATE 167901

ANNUAL INTEGRATED ASSN SMENT OF SECURITY ASSISTANCE (MANNING  
LEVELS FOR 1980)

1. THE MANNING LEVELS FOR FY80 REQUIRED BY REF A. ARE PRO-  
VIDED BELOW:

BASIC/CURRENT 33  
INTERMEDIATE 32  
MINIMUM 30  
INCREMENTAL 37

2. THE FOLLOWING RATIONALE IS PROVIDED:

A. BASIC/CURRENT LEVEL (33): THE CURRENT MANNING LEVEL  
OF 33 IS NECESSARY FOR THE SUCCESSFUL IMPLEMENTATION OF THE  
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ONGOING SECURITY ASSISTANCE PROGRAM IN INDONESIA, AS WELL AS  
PLANNING FOR ANY FUTURE ASSISTANCE. THE DEPTH OF EX-  
PERIENCE REQUIRED TO INSURE EFFICIENT MANAGEMENT OF THE  
COMPLEX BUSINESS OF SECURITY ASSISTANCE, PARTICULARLY  
FMS AND FMSCR, SIMPLY DOES NOT EXIST IN THE GOI. INDO-  
NESIA HAS BEEN A MINOR CUSTOMER IN FMS FOR SOME YEARS,  
BUT IT HAS BEEN PROVIDED FMS CREDIT ONLY SINCE 1974.

WHILE SELF-SUFFICIENCY IN SECURITY ASSISTANCE MANAGEMENT IS A GOI OBJECTIVE AND CAN BE ACHIEVED EVENTUALLY, IT IS BY NO MEANS ACHIEVED AT THIS STAGE. IN ADDITION, THERE ARE CONSIDERABLE QUANTITIES OF NEW ITEMS OF U.S. EQUIPMENT (E.G. F-5) AND A-4 AIRCRAFT, M-113 ARMORED PERSONNEL CARRIERS, AND M-16 PRODUCTION FACILITY) WHICH ARE ENTERING THE GOI INVENTORY. USDLG NEEDS THE CURRENT MANNING LEVEL TO ASSURE THAT A MINIMUM EACH OF THESE PROGRAMS IS PROPERLY INITIATED AND ADEQUATELY MANAGED. AS DISCUSSED BELOW IN SECTION D, IT MAY EVEN NEED AN INCREASE IN STRENGTH TO PERFORM EFFICIENTLY THE LOGISTIC MANAGEMENT FUNCTION PRESCRIBED BY P.L. 95-92 BECAUSE THIS AND RELATED FUNCTIONS ARE BEYOND THE CAPABILITIES OF TEMPORARILY ASSIGNED PERSONNEL.

B. INTERMEDIATE LEVEL (32). BASED ON THE MATERIEL ITEMS WHICH WOULD BE DELETED IF THE INTERMEDIATE LEVEL WAS IMPLEMENTED, ONE BILLET WOULD BE ELIMINATED FROM THE DLG ORGANIZATION. A MORE DRASTIC CUT WOULD, IT IS FELT, JEOPARDIZE THE FUTURE OF THE ONGOING PROGRAMS AS WELL AS HAMPER EFFORTS TO SUCCESSFULLY BRING MAJOR MODERNIZATION PLANS TO FRUITION.

C. MINIMUM LEVEL (30). THE MINIMUM LEVEL AGAIN IS PREDICATED ON THE MATERIEL ITEMS WHICH WOULD REMAIN IN THE PROGRAM. THE ITEMS INCLUDED AT THIS LEVEL ARE THOSE WHICH WILL REQUIRE MAJOR MANAGEMENT EFFORT OVER THE NEXT SEVERAL YEARS. POSSIBLE PROBLEM AREAS ASSOCIATED WITH THE F-5

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PURCHASE, AS IDENTIFIED IN SINGAPORE AND MALAYSIA DURING RECENT COORDINATION VISITS, WILL REQUIRE GREATER DLG EFFORTS FOR THE SUCCESSFUL INTEGRATION OF THIS EQUIPMENT INTO THE GOI INVENTORY. FUNCTIONS SPECIFIED FOR MAAG TYPE OPERATIONS UNDER PL 95-92 (INTER ALIA LOGISTICS MANAGEMENT, FISCAL MANAGEMENT) WILL REQUIRE SIGNIFICANT ATTENTION FOR THE INTEGRATION, NOT ONLY OF THE F-5, BUT OF THE OTHER MAJOR ELEMENTS OF THE MODERNIZATION PLANS.

D. INCREMENTAL LEVEL (37): THE OBJECTIVE OF HELPING INDONESIA MODERNIZE AND MAKE SELF-SUFFICIENT ITS ARMED SERVICES, CONSISTENT WITH EQUIPMENT STANDARDIZATION IN NEIGHBORING ASEAN COUNTRIES, IS AN IMPORTANT ELEMENT OF U.S. FOREIGN POLICY IN INDONESIA. TO SUSTAIN THIS OBJECTIVE AND TO ASSURE THAT THE EQUIPMENT PROVIDED IS USED AND MAINTAINED ACCORDING TO THE PRECEPTS AGREED UPON IN ADVANCE, THERE NEEDS TO BE A SUFFICIENT LEVEL OF DLG MANPOWER. IT SHOULD BE NOTED THAT A SIGNIFICANT LEVEL OF ASSISTANCE HAS BEEN REQUESTED (A TOTAL OF ABOUT \$45 MILLION 1978 DOLLARS) WHICH WILL EXTEND OVER THE NEXT SEVERAL YEARS. FOR FY-80, FOR EXAMPLE, THE INITIAL INCREMENT WILL BE APPROXIMATELY 30 MILLION DOLLARS ABOVE THE CURRENT FMS CREDIT LEVEL. WE BELIEVE THAT TO PROVIDE THE

REQUISITE SERVICES AND USG ACCOUNTING FOR THIS HIGHER  
LEVEL OF ASSISTANCE, MORE BILLETS WILL BE NEEDED FOR THE  
FIRST YEARS OF FORCE DEVELOPMENT, MODERNIZATION AND  
REORGANIZATION. THE MTTs AND TATS, WHO BY LAW CANNOT  
REMAIN LONGER THAN 180 DAYS IN THE COUNTRY, JUST DO NOT  
PROVIDE THE CONTINUITY NECESSARY FOR THE BEST IMPLEMEN-  
TATION OF THESE ELEMENTS OF THE SAP. AN INCREMENTAL  
LEVEL OF 37 IS THUS JUSTIFIED.

GARDNER

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NNN

## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**To:** STATE  
**Type:** TE  
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